

Message Text

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PAGE 01 STATE 045689
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 R

DRAFTED BY EUR/SOV: R L BARRY:GM
APPROVED BY THE SECRETARY
A:THOMAS
EB:BANK/ST
PM:LGELB
NEA:WBSMITH
EUR:JLOWENSTEIN
S/S-O:S.STEINER

-----020246 103550 /22

O 020232Z MAR 77
FM SECSTATE WASHDC
TO AMEMBASSY MOSCOW IMMEDIATE

C O N F I D E N T I A L STATE 045689

EXDIS

E.O. 11652:GDS

TAGS: PARM, PFOR, UR

SUBJECT: AMBASSADOR'S WORKING LUNCH WITH KORNIYENKO,
MARCH 3

1. AMBASSADOR MAY AT HIS DISCRETION USE FOLLOWING IN HIS
MARCH 3 WORKING LUNCH WITH KORNIYENKO.

2. ARMS CONTROL

A. COMPREHENSIVE TEST BAN: AMBASSADOR SHOULD EXPRESS
HOPE THAT SOVIET SIDE WILL BE PREPARED TO DISCUSS
APPROACHES TO CTB DURING SECRETARY'S VISIT. SOVIETS
HAVE SUGGESTED THAT FOCAL POINT OF DISCUSSION OF CTB
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SHOULD BE UN COMMITTEE OF 26 SET UP TO STUDY SOVIET
DRAFT TREATY. OUR RATIONALE FOR AVOIDING THAT FORUM IS
THAT:

1. COMMITTEE IS CHARGED BY UN RESOLUTION WITH STUDYING
SOVIET DRAFT TREATY, NOT CTB IN GENERAL.
2. SOVIET DRAFT TREATY CONTAINS PROVISIONS ON VERIFI-
CATION, PNE'S, PARTICIPATION, AND ENTRY INTO FORCE,

WHICH CREATE PROBLEMS FOR US AND WOULD IN OUR VIEW
MAKE ACHIEVEMENT OF A CTB MORE DIFFICULT.

3. WE SEE LITTLE POSSIBILITY THAT OTHER NUCLEAR
WEAPONS STATES WILL AGREE TO PARTICIPATE IN UN
COMMITTEE.

B. ENMOD SIGNING. SOVIETS HAVE SUGGESTED A MAY
SIGNING IN GENEVA AT FOREIGN MINISTER LEVEL. BEFORE
SIGNING WE MUST RESOLVE LEGAL PROBLEMS STEMMING FROM
LAWSUIT BY US CITIZEN GROUPS WHO CLAIM USG MUST FILE
ENVIRONMENTAL IMPACT STATEMENT BEFORE SIGNING. WE ARE
URGENTLY CONSIDERING WHAT STRATEGY TO PURSUE IN RE-
SPONDING TO THIS LEGAL CHALLENGE AND IN THE MEANTIME
ARE DEFERRING AN APPROACH TO SYG ON TIMING AND LEVEL
OF SIGNING. WE WILL INFORM SOVIETS AS SOON AS WE HAVE
DECIDED HOW TO PROCEED.

3. INTERNATIONAL ISSUES

A. MIDDLE EAST. AMBASSADOR MAY RECALL THAT SECRETARY
HAS INFORMED DOBRYNIN OF IMPRESSIONS GAINED ON HIS
MIDDLE EAST TRIP AND HAS EXCHANGED LETTERS WITH
GROMYKO ON MIDDLE EAST. US IS PREPARED TO CONTINUE
CONSULTING ON MIDDLE EAST IN MOSCOW AND SUBSEQUENTLY
AT MUTUALLY CONVENIENT TIMES. BUT AMBASSADOR SHOULD
EXPRESS SURPRISE AT CRITICAL LINE WHICH SOVIET PRESS
IS TAKING CURRENTLY ON US DIPLOMATIC EFFORTS IN AREA.

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4. BILATERAL ISSUES

A. REPRESENTATION LIST. THE SECRETARY EXPRESSED HIS
INTEREST IN THE REPLIST IN A MEETING WITH AMBASSADOR
DOBRYNIN FEB 26. SUGGEST YOU FOLLOW UP ON THIS
APPROACH BY GIVING KORNIYENKO COPY OF LIST ANNOTATED
TO SHOW CASES RESOLVED, POINTING OUT THAT RATE OF
RESOLUTION OF CASES HAS BEEN DISAPPOINTING. YOU MIGHT
ALSO POINT OUT THAT, IN RESPONSE TO SOVIET COMPLAINTS,
WE WENT THROUGH A MAJOR EFFORT LAST YEAR TO CULL LIST
AND MAKE SURE IT WAS ACCURATE. THIS RESULTED IN A
REDUCTION OF LIST BY MORE THAN HALF. FYI: ACCORDING
TO OUR RECORDS, FOLLOWING CASES (7 CASES, 20 INDIVI-
DUALS) HAVE BEEN RESOLVED SINCE PRESENTATION OF LIST:
(A) AMBRAMOVICH, MARK (B) DERVISHION, ROBERT
(C) KASZCZAK, ANNA (D) MILLER, KERMON (E) SHAFER
MIKHAIL (F) DANELUIK, MARIA (G) KATZNELSON, LEONID.

B. BAN ON IMPORT OF MATZOH BY MAIL. AMBASSADOR SHOULD

RECALL EMBASSY'S APPROACH TO MFA ON MATZOH ISSUE AND
NOTE THAT SECRETARY RAISED ISSUE WITH DOBRYNIN ON
FEBRUARY 26. YOU SHOULD EXPRESS HOPE THAT

CONSTRUCTIVE APPROACH CAN BE FOUND TO THIS ISSUE, AS
WAS CASE WITH MUKACHEVO CEMETERY. KORNIYENKO SHOULD
UNDERSTAND THAT THOSE INTERESTED IN MATZOH ISSUE
HAVE USED THEIR INFLUENCE TO OPPOSE VIOLENT ACTS OF
JDL AND THAT THIS ISSUE IS UNRELATED TO JEWISH
EMIGRATION.

C. EMBASSY PROJECTS. AMBASSADOR SHOULD ASK KORNI-
YENKO ABOUT PROSPECTS FOR APPROVAL OF FINAL US PLANS,
NOTING THAT SOVIET FAILURE TO REACT TO THEM IS
HOLDING US UP. ON SOVIET REQUEST TO BEGIN IN WASHING-
TON, DOBRYNIN RAISED WITH THE SECRETARY, WHO WILL BE
RESPONDING SOON.

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D. FSO STUDY AT SOVIET UNIVERSITY. AMBASSADOR MIGHT
FOLLOW UP ON GARRISON'S DISCUSSION WITH VORONTSOV,
NOTING THAT PROMPT REPLY WOULD GIVE US A CHANCE OF
SENDING A STUDENT IN FALL OF 1977.

E. ON THE SUBJECT OF CIVIL AVIATION, AMBASSADOR MAY
SAY THAT WE UNDERSTAND FROM AMBASSADOR DOBRYNIN THAT
THE SOVIET SIDE FAVORS A 50/50 SPLIT, AND ASK FOR
CLARIFICATION WHETHER THIS IS RETURN TO OUR POOLING
PROPOSAL OR A REFERENCE TO OUR UPLIFT RATIO IN OUR
LATEST NEGOTIATIONS. HOW DO SOVIETS PROPOSE TO
PROCEED?

F. MARITIME AGREEMENT. IF KORNIYENKO RAISES, AMB.
MAY WISH TO NOTE THAT WE ARE CONCERNED THAT THE SOVIET
SIDE HAS MADE NO MOVE TO RESOLVE THE OUTSTANDING ISSUE
RELATING TO THE MARITIME AGREEMENT. THE SOVIET UNION
HAS INTRODUCED A REINTERPRETATION OF THE AGREEMENT
WHICH WE CANNOT ACCEPT. THE SOVIET UNION SHOULD DROP
ITS ATTEMPT AT REINTERPRETATION. ISSUE SHOULD BE
RESOLVED QUICKLY AS WE ARE GETTING PRESSURE FROM THE
UNIONS.

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